

STATE OF MONTANA **REQUEST FOR PROPOSAL (RFP)**

RFP Number: R	RFP T	Title:
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514040 Renewal of Montana's Municipal Separate Storm Sewer System (MS4) Permit

RFP Response Due Date and Time:

December 20, 2014 2:00 p.m., Mountain Time **Number of Pages:**

(insert)

Issue Date:

November 19, 2013

ISSUING AGENCY INFORMATION			
Procurement Officer:	Water Protection Bureau		
Vicki Woodrow	Permitting and Compliance Division		
	Department of Environmental Quality		
	Phone: (406) 444-3101		
Website: http://vendor.mt.gov/	Fax: (406) 444-1804		
	TTY Users, Dial 711		

INSTRUCTIONS TO OFFERORS

Return Sealed Proposal to:

PHYSICAL ADDRESS:

Dept of Environmental Quality Room 3, Metcalf Building 1520 East Sixth Avenue

Helena, MT 59620

Special Instructions:

MAILING ADDRESS:

Dept of Environmental Quality Room 3. Metcalf Building

P.O. Box 200901

Helena, MT 59620-0901

OFFEDORE MUST COMPLETE THE FOLLOWING

Mark Face of Envelope/Package with:

RFP Number: 514040 **RFP Response Due Date:**

December 20, 2013

OFFERORS MUST COMPLETE THE FOLLOWING			
Offeror Name/Address:	(Name/Title)		
	(Signature) Print name and title and sign in ink. By submitting a		
	response to this RFP, offeror acknowledges it understands and will comply with the RFP specifications and requirements.		
Type of Entity (e.g., corporation, LLC, etc.)	Offeror Phone Number:		
Offeror E-mail Address:	Offeror FAX Number:		
OFFERORS MUST RETURN THIS	COVER SHEET WITH RFP RESPONSE		

TABLE OF CONTENTS

		<u>PAGE</u>
Instru	uctions to Offerors	3
Sche	dule of Events	4
Secti	on 1: Introduction and Instructions	5
1.1	Introduction	5
1.2	Contract Period	5
1.3	Single Point of Contact	5
1.4		
1.5		
1.6		
1.7		
Section	on 2: RFP Standard Information	
2.1	Authority	
2.2		
2.3		
2.4		
2.5	3	
	on 3: Project Specifications or Scope of Services.	
3.1		
3.2	3	
3.3 3.4		
3.5		
	on 4: Offeror Qualifications	
	State's Right to Investigate and Reject	
4.1		
	on 5: Cost Proposal	
	on 6: Evaluation Process	
6.1		
6.2	Evaluation Criteria	18
A 10 10 0	andia A. Ctondord Tormo and Conditions	40
	endix A - Standard Terms and Conditions	
	endix B - Contract	
Anne	ndix C - Client Reference Form	32

INSTRUCTIONS TO OFFERORS

It is the responsibility of each offeror to:

Follow the format required in the RFP when preparing your response. Provide responses in a clear and concise manner.

Provide complete answers/descriptions. Read and answer **all** questions and requirements. Proposals are evaluated based **solely** on the information and materials provided in your written response.

Use any forms provided, e.g., cover page, budget form, certification forms, etc.

Submit your response on time. Note all the dates and times listed in the Schedule of Events and within the document. Late proposals are *never* accepted.

The following items MUST be included in the response. Failure to include ANY of these items may result in a nonresponsive determination.

- ☑ Signed Cover Sheet
- ☑ Signed Addenda (if appropriate) in accordance with Section 1.4.3
- ☑ Correctly executed State of Montana "Affidavit for Trade Secret Confidentiality" form;, if claiming information to be confidential or proprietary in accordance with Section 2.3.1.
- ☑ In addition to a detailed response to all requirements within Sections 3, 4, and 5, offeror must acknowledge that it has read, understands, and will comply with each section/subsection listed below by initialing the line to the left of each. If offeror cannot meet a particular requirement, provide a detailed explanation next to that requirement.

 Section 1, Introduction and Instructions
 Section 2, RFP Standard Information
 Section 3.1, Purpose
 Section 3.2, Background
 Section 3.5, State's Responsibilities
 Section 4.1, State's Right to Investigate and Reject
 Section 6, Evaluation Process
 Appendix A, Standard Terms and Conditions
 Appendix B, Contract
 Appendix C, Client Reference Form

SCHEDULE OF EVENTS

<u>EVENT</u>	<u>DATE</u>
RFP Issue Date	11/19/2013
Deadline for Receipt of Written Questions	11/26/2013
Deadline for Posting Written Responses to the State's Website	12/6/2013
RFP Response Due Date	12/20/2013
Intended Date for Contract Award	01/31/201 4

All dates, with the exception of the issue date, are included for planning purposes and are subject to change.

SECTION 1: INTRODUCTION AND INSTRUCTIONS

1.1 INTRODUCTION

The STATE OF MONTANA, Department Of Environmental Quality, Water Protection Bureau (WPB), ("State") is seeking a contractor to develop and produce a fact sheet, general permit, documents, and tasks associated with renewal of the State's Storm Water Discharge Associated with Small Municipal Separate Storm Sewer System (MS4) Montana Pollutant Discharge Elimination System (MPDES) permit. A more complete description of the services to be provided is found in Section 3.

1.2 CONTRACT PERIOD

The contract period is upon execution of a contract and ending **December 31, 2014**, inclusive. The parties may mutually agree to a renewal of this contract in one-year intervals, or any interval that is advantageous to the State. This contract, including any renewals, may not exceed a total of seven years, at the State's option.

1.3 SINGLE POINT OF CONTACT

From the date this Request for Proposal (RFP) is issued until an offeror is selected and announced by the procurement officer, offerors shall not communicate with any state staff regarding this procurement, except at the direction of the procurement officer in charge of the solicitation. Any unauthorized contact may disqualify the offeror from further consideration. Contact information for the single point of contact is:

Procurement Officer: Vicki Woodrow
Telephone Number: 406-444-3101
Fax Number: 406-444-1804
E-mail Address: vwoodrow@mt.gov

1.4 REQUIRED REVIEW

- 1.4.1 Review RFP. Offerors shall carefully review the entire RFP. Offerors shall promptly notify the procurement officer identified above via e-mail or in writing of any ambiguity, inconsistency, unduly restrictive specifications, or error that they discover. In this notice, the offeror shall include any terms or requirements within the RFP that preclude the offeror from responding or add unnecessary cost. Offerors shall provide an explanation with suggested modifications. The notice must be received by the deadline for receipt of inquiries set forth in Section 1.4.2. The State will determine any changes to the RFP.
- <u>1.4.2 Form of Questions.</u> Offerors having questions or requiring clarification or interpretation of any section within this RFP must address these issues via e-mail or in writing to the procurement officer listed above on or before **November 6 2013**. Offerors are to submit questions using the Vendor RFP Question and Answer Form available on the OneStop Vendor Information website at: http://svc.mt.gov/gsd/OneStop/GSDDocuments.aspx or by calling (406) 444-2575. Clear reference to the section, page, and item in question must be included in the form. Questions received after the deadline may not be considered.
- <u>1.4.3 State's Response.</u> The State will provide a written response by **December 06, 2013**, to all questions received by the due date noted in paragraph 1.4.2. The State's response will be by written addendum and will be posted on the State's website with the RFP at http://svc.mt.gov/gsd/OneStop/SolicitationDefault.aspx by the close of business on the date listed. Any other form of interpretation, correction, or change to this RFP will not be binding upon the State. **Offerors shall sign and return with their RFP response an Acknowledgment of Addendum for any addendum issued.**

1.5 GENERAL REQUIREMENTS

1.5.1 Acceptance of Standard Terms and Conditions/Contract. By submitting a response to this RFP, offeror accepts the standard terms and conditions and contract set out in Appendices A and B, respectively. Much of the language included in the standard terms and conditions and contract reflects the requirements of Montana law.

Offerors requesting additions or exceptions to the standard terms and conditions, or to the contract terms, shall submit them to the procurement officer listed above by the date specified in Section 1.4.2. A request must be accompanied by an explanation why the exception is being sought and what specific effect it will have on the offeror's ability to respond to the RFP or perform the contract. The State reserves the right to address nonmaterial requests for exceptions to the standard terms and conditions and contract language with the highest scoring offeror during contract refinement.

The State shall identify any revisions to the standard terms and conditions and contract language in a written addendum issued for this RFP. The addendum will apply to all offerors submitting a response to this RFP. The State will determine any changes to the standard terms and conditions and/or contract.

- **1.5.2 Resulting Contract.** This RFP and any addenda, the offeror's RFP response, including any amendments, a best and final offer (if any), and any clarification question responses shall be incorporated by reference in any resulting contract.
- **1.5.3 Mandatory Requirements.** To be eligible for consideration, an offeror *must* meet all mandatory requirements as listed in Section 3. The State will determine whether an offeror's proposal complies with the requirements. Proposals that fail to meet any mandatory requirements listed in this RFP will be deemed nonresponsive.
- <u>1.5.4 Understanding of Specifications and Requirements.</u> By submitting a response to this RFP, offeror acknowledges it understands and shall comply with the RFP specifications and requirements.
- <u>1.5.5 Offeror's Signature.</u> Offeror's proposal must be signed in ink by an individual authorized to legally bind the offeror. The offeror's signature guarantees that the offer has been established without collusion. Offeror shall provide proof of authority of the person signing the RFP upon State's request.
- <u>1.5.6 Offer in Effect for 120 Calendar Days.</u> Offeror agrees that it may not modify, withdraw, or cancel its proposal for a 120-day period following the RFP due date or receipt of best and final offer, if required.

1.6 SUBMITTING A PROPOSAL

<u>1.6.1 Organization of Proposal.</u> Offerors must organize their proposal into sections that follow the format of this RFP. Proposals should be bound, and must include tabbed dividers separating each section. Proposal pages must be consecutively numbered.

All subsections not listed in the "Instructions to Offerors" on page 3 require a response. Restate the section/subsection number and the text immediately prior to your written response.

Unless specifically requested in the RFP, an offeror making the statement "Refer to our literature..." or "Please see www......com" may be deemed nonresponsive or receive point deductions. If making reference to materials located in another section of the proposal, specific page numbers and sections must be noted. The Evaluator/Evaluation Committee is not required to search through the proposal or literature to find a response.

The State encourages offerors to use materials (e.g., paper, dividers, binders, brochures, etc.) that contain post-consumer recycled content. Offerors are encouraged to print/copy on both sides of each page.

- <u>1.6.2 Failure to Comply with Instructions.</u> Offerors failing to comply with these instructions may be subject to point deductions. Further, the State may deem a proposal nonresponsive or disqualify it from further consideration if it does not follow the response format, is difficult to read or understand, or is missing requested information.
- **1.6.3 Multiple Proposals.** Offerors may, at their option, submit multiple proposals. Each proposal shall be evaluated separately.
- <u>1.6.4 Price Sheets.</u> Offerors *must* use the RFP Price Sheet found in Section 5. This price sheet serves as the primary representation of offeror's cost/price. Offeror should include additional information as necessary to explain the offeror's cost/price.
- 1.6.5 Copies Required and Deadline for Receipt of Proposals. Offerors must submit one original proposal and one electronic copy to the Department of Environmental Quality. The electronic copy must be on compact disc (CD) or universal serial bus (USB) flash drive in Microsoft Word or portable document format (PDF). If any confidential materials are included in accordance with the requirements of Section 2.3.2, they must be submitted on a separate CD or USB flash drive.
- EACH PROPOSAL MUST BE SEALED AND LABELED ON THE OUTSIDE OF THE PACKAGE clearly indicating it is in response to RFP 514040. Proposals must be received at the reception desk of the Office of Financial Services, Room 3 of the Metcalf Building, prior to 2:00 p.m., Mountain Time, December 20, 2013. Offeror is solely responsible for assuring delivery to the reception desk by the designated time.
- **1.6.6 Facsimile Responses.** A facsimile response to an RFP will ONLY be accepted on an exception basis with prior approval of the procurement officer and only if it is received in its entirety by the specified deadline. Responses to RFPs received after the deadline will not be considered.
- <u>1.6.7 Late Proposals.</u> Regardless of cause, the State shall not accept late proposals. Such proposals will automatically be disqualified from consideration. Offeror may request the State return the proposal at offeror's expense or the State will dispose of the proposal if requested by the offeror. (See Administrative Rules of Montana (ARM) 2.5.509.)

1.7 COSTS/OWNERSHIP OF MATERIALS

- <u>1.7.1 State Not Responsible for Preparation Costs.</u> Offeror is solely responsible for all costs it incurs prior to contract execution.
- <u>1.7.2 Ownership of Timely Submitted Materials.</u> The State shall own all materials submitted in response to this RFP.

SECTION 2: RFP STANDARD INFORMATION

2.1 AUTHORITY

The RFP is issued under 18-4-304, Montana Code Annotated (MCA) and ARM 2.5.602. The RFP process is a procurement option allowing the award to be based on stated evaluation criteria. The RFP states the relative importance of all evaluation criteria. The State shall use only the evaluation criteria outlined in this RFP.

2.2 OFFEROR COMPETITION

The State encourages free and open competition to obtain quality, cost-effective services and supplies. The State designs specifications, proposal requests, and conditions to accomplish this objective.

2.3 RECEIPT OF PROPOSALS AND PUBLIC INSPECTION

2.3.1 Public Information. Subject to exceptions provided by Montana law, all information received in response to this RFP, including copyrighted material, is public information. Proposals will be made available for public viewing and copying shortly after the proposal due date and time. The exceptions to this requirement are: (1) bona fide trade secrets meeting the requirements of the Uniform Trade Secrets Act, Title 30, chapter 14, part 4, MCA, that have been properly marked, separated, and documented; (2) matters involving individual safety as determined by the State; and (3) other constitutional protections. See 18-4-304, MCA. The State provides a copier for interested parties' use at \$0.10 per page. The interested party is responsible for the cost of copies and to provide personnel to do the copying.

2.3.2 Procurement Officer Review of Proposals. Upon opening the proposals in response to this RFP, the procurement officer will review the proposals for information that meets the exceptions in Section 2.3.1, providing the following conditions have been met:

- Confidential information (including any provided in electronic media) is clearly marked and separated from the rest of the proposal.
- The proposal does not contain confidential material in the cost or price section.
- An affidavit from the offeror's legal counsel attesting to and explaining the validity of the trade secret claim as set out in Title 30, chapter 14, part 4, MCA, is attached to each proposal containing trade secrets. Counsel must use the State of Montana "Affidavit for Trade Secret Confidentiality" form in requesting the trade secret claim. This affidavit form is available on the OneStop Vendor Information website at: http://svc.mt.gov/gsd/OneStop/GSDDocuments.aspx or by calling (406) 444-2575.

Information separated out under this process will be available for review only by the procurement officer, the evaluator/evaluation committee members, and limited other designees. Offerors shall pay all of its legal costs and related fees and expenses associated with defending a claim for confidentiality should another party submit a "right to know" (open records) request.

2.4 CLASSIFICATION AND EVALUATION OF PROPOSALS

2.4.1 Initial Classification of Proposals as Responsive or Nonresponsive. The State shall initially classify all proposals as either "responsive" or "nonresponsive" (ARM 2.5.602). The State may deem a proposal nonresponsive if: (1) any of the required information is not provided; (2) the submitted price is found to be excessive or inadequate as measured by the RFP criteria; or (3) the proposal does not meet RFP requirements and specifications. The State may find any proposal to be nonresponsive at any time during the procurement process. If the State deems a proposal nonresponsive, it will not be considered further.

- **2.4.2 Determination of Responsibility.** The procurement officer will determine whether an offeror has met the standards of responsibility consistent with ARM 2.5.407. An offeror may be determined nonresponsible at any time during the procurement process if information surfaces that supports a nonresponsible determination. If an offeror is found nonresponsible, the procurement officer will notify the offeror by mail. The determination will be included within the procurement file.
- **2.4.3 Evaluation of Proposals.** An evaluator/evaluation committee will evaluate all responsive proposals based on stated criteria and recommend an award to the highest scoring offeror. The evaluator/evaluation committee may initiate discussion, negotiation, or a best and final offer. In scoring against stated criteria, the evaluator/evaluation committee may consider such factors as accepted industry standards and a comparative evaluation of other proposals in terms of differing price and quality. These scores will be used to determine the most advantageous offering to the State. If an evaluation committee meets to deliberate and evaluate the proposals, the public may attend and observe the evaluation committee deliberations.
- <u>2.4.4 Completeness of Proposals.</u> Selection and award will be based on the offeror's proposal and other items outlined in this RFP. Proposals may not include references to information such as Internet websites, unless specifically requested. Information or materials presented by offerors outside the formal response or subsequent discussion, negotiation, or best and final offer, if requested, will not be considered, will have no bearing on any award, and may result in the offeror being disqualified from further consideration.
- 2.4.6 Opportunity for Discussion/Negotiation and/or Oral Presentation/Product Demonstration. After receipt of proposals and prior to the recommendation of award, the procurement officer may initiate discussions with one or more offerors should clarification or negotiation be necessary. Offerors may also be required to make an oral presentation and/or product demonstration to clarify their RFP response or to further define their offer. In either case, offerors should be prepared to send qualified personnel to (insert location), Montana, to discuss technical and contractual aspects of their proposal. Oral presentations and product demonstrations, if requested, shall be at the offeror's expense.
- <u>2.4.7 Best and Final Offer.</u> Under Montana law, the procurement officer may request a best and final offer if additional information is required to make a final decision. The State reserves the right to request a best and final offer based on price/cost alone. Please note that the State rarely requests a best and final offer on cost alone.
- **2.4.8 Evaluator/Evaluation Committee Recommendation for Contract Award.** The evaluator/ evaluation committee will provide a written recommendation for contract award to the procurement officer that contains the scores, justification, and rationale for the decision. The procurement officer will review the recommendation to ensure its compliance with the RFP process and criteria before concurring with the evaluator's/evaluation committee's recommendation.
- **2.4.9 Request for Documents Notice.** Upon concurrence with the evaluator's/evaluation committee's recommendation, the procurement officer will request from the highest scoring offeror the required documents and information, such as insurance documents, contract performance security, an electronic copy of any requested material (e.g., proposal, response to clarification questions, and/or best and final offer), and any other necessary documents. Receipt of this request does not constitute a contract and **no work may begin until a contract signed by all parties is in place**. The procurement officer will notify all other offerors of the State's selection.
- **2.4.10 Contract Execution.** Upon receipt of all required materials, a contract (Appendix B) incorporating the Standard Terms and Conditions (Appendix A), as well as the highest scoring offeror's proposal, will be provided to the highest scoring offeror for signature. The highest scoring offeror will be expected to accept and agree to all material requirements contained in Appendices A and B of this RFP. If the highest scoring offeror does not accept all material requirements, the State may move to the next highest scoring offeror, or cancel the RFP. Work under the contract may begin when the contract is signed by all parties.

2.5 STATE'S RIGHTS RESERVED

While the State has every intention to award a contract resulting from this RFP, issuance of the RFP in no way constitutes a commitment by the State to award and execute a contract. Upon a determination such actions would be in its best interest, the State, in its sole discretion, reserves the right to:

- Cancel or terminate this RFP (18-4-307, MCA);
- Reject any or all proposals received in response to this RFP (ARM 2.5.602);
- Waive any undesirable, inconsequential, or inconsistent provisions of this RFP that would not have significant impact on any proposal (ARM 2.5.505);
- Not award a contract, if it is in the State's best interest not to proceed with contract execution (ARM 2.5.602); or
- If awarded, terminate any contract if the State determines adequate state funds are not available (18-4-313, MCA).

SECTION 3: SCOPE OF SERVICES

3.1 PURPOSE

The purpose of this project is to assist the Department of Environmental Quality (DEQ) with renewal and reissuance of the State's Storm Water Discharge Associated with Small Municipal Separate Storm Sewer System (MS4) general Montana Pollutant Discharge Elimination System (MPDES) General Permit under the authorities of the Montana Water Quality Act and its associated discharge permitting regulations.

3.2 BACKGROUND

Pursuant to 75-5-402, MCA and requirements found in ARM, Title 17, Chapter 30, Subchapters 11, 12, and 13, the Department regulates storm water discharges from Small MS4s. ARM 17.30.1105(1)(d) requires MPDES permit coverage for Small MS4s that are identified in ARM 17.30.1102(23) or designated pursuant to ARM 17.30.1107.

MPDES permit MTR040000 is a reissued General Permit for Storm Water Discharges Associated with Small Municipal Separate Storm Sewer Systems (MS4s) for a five-year permit cycle. MPDES permitting of these discharges is required to be implemented nationally through the federal Environmental Protection Agency (EPA), or delegated states and tribes, as part of EPA's Storm Water Phase II requirements. Complete EPA Phase I and II requirements have been incorporated into the Administrative Rules of Montana (ARM), Title 17, Chapter 30, Subchapters 11, 12, and 13. These rules became effective February 14, 2003.

Existing permittees or co-permittees will be required to submit completed applications in accordance with the reissued General Permit. In accordance with ARM 17.30.1341(4) and the Montana Environmental Policy Act (MEPA) the Department will issue an authorization or notify the applicant that the source does not qualify for authorization under the General Permit within 30 days of receipt of a completed application.

This General Permit is applicable to the discharge of storm water associated with Small MS4s within the boundaries of the State of Montana, including those on state, federal, or private lands. The General Permit is not applicable on Indian Lands. An "MS4" is defined in ARM 17.30.1102(13) and a "Small MS4" is defined in ARM 17.30.1102(23). Briefly, an MS4 is typically a conveyance or system of conveyances owned or operated by a state, city, town, or other public entity that discharges to state waters, and is designed or used for collecting or conveying storm water and is not part of a publicly-owned sanitary sewer system.

The EPA Phase II rules expanded the scope of storm water permitting to include the Small MS4s, which include all MS4s that are not already designated and regulated as a Medium (urbanized areas with at least 100,000 people) or Large (urbanized areas with at least 250,000 people) MS4 under EPA's Phase I requirements. Montana has no Medium or Large MS4s. The EPA Phase II rules do not require that all MS4s serving populations of less than 100,000 be regulated.

3.3 GENERAL REQUIREMENTS

Offeror's must demonstrate its ability to provide the following services necessary to meet the requirements of developing and producing a fact sheet, environmental assessment, the permit, any associated documentation, and facilitation of stakeholder processes.

<u>3.3.1 Requirement 1.</u> Offeror's must demonstrate knowledge of how to develop and write an environmental assessment, fact sheet and permit using up-to-date information from the EPA website and other guidance. Offeror will be required to use an applicable template that conforms with the State's current MPDES document format and the technical and regulatory requirements of the applicable statutes, rules and MS4 guidance material (EPA, DEQ, Montana, or other states).

- <u>3.3.2 Requirement 2.</u> Offeror must demonstrate knowledge of developing and producing an application form, a Notice of Intent (NOI), and Annual Reports forms based on the newly developed MS4 permit. This process will identify whether DEQ will need the application form or the NOI. While that will not be known until later in the process, DEQ must know if Offeror has the ability to provide both to support whatever decision is made. At this time, DEQ's preference is the NOI.
- 3.3.3 Requirement 3. Offeror must demonstrate knowledge of the term "urbanized areas" as defined by the U.S. Census Bureau and how it relates to MS4 permit coverage applicability in Montana. Offeror must demonstrate knowledge of national trends and interpretations of how the 2010 census data impacts currently permitted MS4s and potential new permit-required MS4s, and the implications for Montana. Offeror must also demonstrate knowledge of Federal Phase II Storm Water Rules, national trends for how these rules are implemented, and how they relate to Montana's permit required areas as defined in Administrative Rules of Montana (ARM) Title 17, Chapter 30 Subchapter 11. Background information regarding these and other topics can be obtained from the following websites:
 - http://cfpub.epa.gov/npdes/stormwater/urbanmaps.cfm
 - http://deq.mt.gov/wqinfo/MPDES/StormWater/ms4.mcpx
- <u>3.3.4 Requirement 4.</u> Offeror must demonstrate knowledge of National trends for implementation, and current State specific MS4 permit conditions (See Permit # MTR040000) regarding "minimum control measures" requirements.
- **3.3.5** Requirement 5. Offeror must demonstrate knowledge of national trends for MS4 permit requirements, and current state specific requirements, regarding MS4 and/or other storm water general permit interface with 303(d) listed waters.
- <u>3.3.6 Requirement 6.</u> Offeror must demonstrate knowledge in the 2012 audit reports and annual reports to help determine MS4 program needs to be implemented in the permit.
- <u>3.3.7 Requirement 7.</u> Offeror must demonstrate knowledge and provide examples describing when Offeror developed and implemented effective internal and external stakeholder communications, processes, and documentation.

3.4 DELIVERABLES

- **3.4.1 Deliverable 1 Project Plan.** Prepare and produce on or before April 1, 2014 for State review and approval a detailed project management/project completion plan including delineation of stakeholder processes that **accommodates a January 1, 2015 effective date of the renewed permit.** All subsequent deliverables must conform to this management/project completion plan.
- 3.4.2 Deliverable 2 Program Review and Stakeholder Scoping: Review program status, identify existing and newly impacted stakeholders based on Section 3.3 and develop and produce stakeholder scoping communications and engagement documentation. Execute a minimum of one (1) initial stakeholder scoping meeting and other appropriate communications, based on knowledge demonstrated in Section 3.3. Please note that additional stakeholder scoping meetings may be required.
- 3.4.3 Deliverable 3 Draft Fact Sheet. Develop and produce a draft fact sheet in accordance with the State's draft permit writer's manual (as applicable), and/or the EPA permit writer's manual, and applicable state and federal rules and statutes. The draft must be consistent with current state MPDES program document format and give due consideration to current State program status, knowledge regarding the requirement listed in Section 3.3, national trends in MS4 program implementation, and initial stakeholder input gained through 3.4.2.

- 3.4.4 Deliverable 4 Draft Permit. Develop and produce a draft general permit in accordance with the State's draft permit writer's manual (as applicable) and/or the EPA permit writer's manual, and applicable state and federal rules and statutes. The draft must be consistent with current state MPDES program document format directly reflect the analysis documented in the fact sheet described in 3.4.3, and give due consideration to current State program status, national trends in MS4 permitting, and initial stakeholder input gained through 3.4.2.
- <u>3.4.5 Deliverable 5 Draft Forms.</u> Develop and produce an updated draft application or NOI form, as applicable, and an updated Annual Report form (DEQ form number MS4-AR) that reflect the draft permit and fact sheet. The draft forms must be consistent with current state MPDES program document format, give due consideration to current State program status and national trends in MS4 permitting, program data collection needs, program data management needs, and initial stakeholder input gained through 3.4.2.
- 3.4.6 Deliverable 6 Draft Environmental Assessment. Develop and produce an updated draft programmatic Environmental Assessment (EA) that reflects the draft permit and fact sheet. The draft EA must be consistent with current state MPDES program document format, give due consideration to current State program status and national trends in MS4 permitting, and comply with the Montana Environmental Policy Act and associated regulations.
- 3.4.7 Deliverable 7 Stakeholder Input on Draft Permit Documents. Develop and produce final stakeholder process information including draft permit documentation consisting of draft permit, draft fact sheet, draft EA, draft application form or draft NOI, draft annual report form and any other communications such as white paper and/or frequently asked questions documents as needed. Dissemination to stakeholders the draft permit documentation. Develop and produce stakeholder input meeting documentation and communications that reflect the draft permit documents including but not limited to a presentation for stakeholders summarizing draft permit documents. Execute a minimum of one (1) stakeholder input meeting based on draft permit documentation. Document and summarize stakeholder input.
- 3.4.8 Deliverable 8 Prepare Draft Permit Documents for Tentative Determination and formal Public Notice. Develop and produce (with due consideration to stakeholder input, applicable laws and regulations) updated draft permit documentation consisting of draft permit, draft fact sheet, draft EA, draft application form or draft NOI, draft annual report form for Tentative Determination and formal Public Notice. Develop and produce public notice documentation using the State's templates.
- 3.4.9 Deliverable 9 Prepare formal Response to Comments and Final Permit. Develop and produce a review of formal public comment regarding tentative determination documents received during public comment period. Develop and produce a formal Response to Comment document. Develop and produce a final permit and EA. The Response to Comments, final permit and final EA must be consistent with current state MPDES program document format and give due consideration to current State program status, national trends in MS-4 program implementation, and formal public comment; and conform to applicable rules and statutes.
- <u>3.4.10 Deliverable 10 Timely Completion.</u> Deliverables 2-9 must be provided and completed in accordance with the agreed upon Project Plan described in Deliverable 1.

3.5 STATE'S RESPONSIBILITY

3.5.1 Responsibility 1. Provide a copy of the State's draft permit writer's manual, EPA permit writer's manual, and all applicable program templates, existing forms and permit documentation to assist the Contractor in developing and producing the fact sheet and the general permit.

- **3.5.2** Responsibility 2. Provide a copy of all statutes, rules, and regulations that govern the MPDES program.
- **3.5.3** Responsibility 3. Proof and provide comment to all draft deliverables in an agreed upon timeframe, to ensure they are following the intent of the RFP/contract.
- 3.5.4 Responsibility 4. DEQ will be responsible for public notices and any other mailings.
- **3.5.5** Responsibility 5. Throughout the process, DEQ will, as necessary, provide support, feedback, and direction to ensure the required deliverables are achieved. While face-to-face meetings are preferred, meetings via conference calls or online media are an option should both parties have access to such electronic capabilities.

SECTION 4: OFFEROR QUALIFICATIONS

All subsections of Section 4 not listed in the "Instructions to Offerors" on page 3 require a response. Restate the subsection number and the text immediately prior to your written response.

4.1 STATE'S RIGHT TO INVESTIGATE AND REJECT

The State may make such investigations as deemed necessary to determine the offeror's ability to perform the services specified. The State reserves the right to reject a proposal if the information submitted by, or investigation of, the offeror fails to satisfy the State's determination that the offeror is properly qualified to perform the obligations of the contract. *This includes the State's ability to reject the proposal based on negative references.*

4.2 OFFEROR QUALIFICATIONS

To enable the State to determine the capabilities of an offeror to perform the services specified in the RFP, the offeror shall respond to the following regarding its ability to meet the State's requirements. THE RESPONSE, "(OFFEROR'S NAME) UNDERSTANDS AND WILL COMPLY," IS NOT APPROPRIATE FOR THIS SECTION.

NOTE: Each item must be thoroughly addressed. Offerors taking exception to any requirements listed in this section may be found nonresponsive or be subject to point deductions.

- **4.2.1 Company Profile and Experience.** Offeror shall provide documentation establishing the individual or company submitting the proposal has the qualifications and experience to provide the services specified in this RFP, including, at a minimum:
 - a detailed description of any similar past projects, including the service type and dates the services were provided;
 - the client for whom the services were provided; and
 - a general description of the firm including its primary source of business, organizational structure and size, number of employees, years of experience performing services similar to those described within this RFP.
- **4.2.2 Provision of Services.** Offeror shall detail its knowledge of the services and its ability to provide those services as defined by Section 3 of the RFP.
- **4.2.3 Resumes.** A resume or summary of qualifications, work experience, education, and skills must be provided for all key personnel, including any subcontractors, who will be performing any aspects of the contract. Include years of experience providing services similar to those required; education; and certifications where applicable. Identify what role each person would fulfill in performing work identified in this RFP.
- **4.2.4 Client Reference Form.** Offeror shall provide complete and separate Appendix D, Client Reference Form, for three references that are currently using or have previously used services of the type proposed in this RFP. The references may include state governments or universities for whom the offeror, preferably within the last three to five years, has successfully completed the work as described in Section 3. A responsible party of the organization for which the services were provided to the client (the offeror's customer) must provide the reference information and must sign and date the form. It is the offeror's responsibility to ensure that the completed forms are submitted with the proposal by the submission date, for inclusion in the evaluation process. Any Client Reference Forms that are not received or are not completed may adversely affect the offeror's score in the evaluation process. Client Reference Forms exceeding the specified number will not be considered. The State may contact the client references for validation of the information provided in the Client Reference Forms. If the State finds erroneous information, evaluation points may be deducted or the proposal may be rejected.

SECTION 5: COST PROPOSAL

Offeror's Cost Proposal shall be submitted using the following form. DEQ is seeking an overall cost for the services rather than itemized costs. Therefore, Offeror's costs shall be inclusive and include labor rates, overhead costs, and other direct costs (see allowable costs noted below) associated with delivery of the required services.

RFP 514040 Public Water Systems Emergency Response Binder Cost Proposal			
Deliverable 1			
Project Plan	\$		
Deliverable 2			
Program Review & Stakeholder Scoping	\$		
Deliverable 3			
Draft Fact Sheet	\$		
Deliverable 4			
Draft Permit	\$		
Deliverable 5			
Draft Forms	\$		
Deliverable 6			
Draft Environmental Assessment	\$		
Deliverable 7			
Stakeholder Input on Draft Permit Documents	\$		
Deliverable 8			
Preparation for Tentative Determination and Formal Public Notice	\$		
Deliverable 9			
Formal Response to Comments and Final Permit			
TOTAL PROPOSED COSTS	\$		

Allowable costs under this contract include:

- A. Actual salaries, wages and benefits of Contractor personnel in performance of the services required under this Contract;
- B. Travel expenses directly related to performance of the Contract;
- C. Supplies and materials that are necessary in performance of the Contract, including newsletter/articles and display boards, and the cost of developing the supplies and materials;
- D. Communications and reproduction expenses, that are necessary in performance of the Contract, including telephone, postage, facsimiles and photocopying;
- E. Equipment purchases including all computer hardware and software that are necessary in performance of the Contract, must be approved by the State in advance to qualify for reimbursement under the Contract;
- F. Subcontractor expenses.

SECTION 6: EVALUATION PROCESS

6.1 BASIS OF EVALUATION

The evaluator/evaluation committee will review and evaluate the offers according to the following criteria based on a total number of 1,000 points.

The Company Profile and Experience, Provision of Services, Resumes, and Client Reference Forms portions of the proposal will be evaluated based on the following Scoring Guide. The Cost Proposal will be evaluated based on the formula set forth below.

SCORING GUIDE

In awarding points to the evaluation criteria, the evaluator/evaluation committee will consider the following guidelines:

Superior Response (95-100%): A superior response is an exceptional reply that completely and comprehensively meets all of the requirements of the RFP. In addition, the response may cover areas not originally addressed within the RFP and/or include additional information and recommendations that would prove both valuable and beneficial to the agency.

Good Response (75-94%): A good response clearly meets all the requirements of the RFP and demonstrates in an unambiguous and concise manner a thorough knowledge and understanding of the project, with no deficiencies noted.

Fair Response (60-74%): A fair response minimally meets most requirements set forth in the RFP. The offeror demonstrates some ability to comply with guidelines and requirements of the project, but knowledge of the subject matter is limited.

Failed Response (59% or less): A failed response does not meet the requirements set forth in the RFP. The offeror has not demonstrated sufficient knowledge of the subject matter.

6.2 EVALUATION CRITERIA

	Category	Section of RFP	Point Value
	Company Profile and Experience 1	10% of points for a possil	ole 100 points
1.	Years of Relevant Experience ≥10 Years = 50 points 6 – 9 Years = 25 points	4.2.1	25
2.	≤ 5 Years = 10 points Relevant Past Projects	4.2.1	75
	Provision of Services 4	10% of points for a possil	ole 400 points
3. 4. 5. 6.	Knowledge of the Services Required Project Plan Ability to Provide Deliverables Deliverables Meet Completion Schedule for January 01, 2015 L Resumes 2 Staff Qualifications (Included work experience, education and skills to complete red	25% of points for a possil	100 100 100 100 ble 250 points
	work) Client Reference Forms	5% of points for a poss	ible 50 points
8.	Client Reference Form	4.2.4	50
	Cost Proposal 2	20% of points for a possil	ole 200 points
9.	Cost Proposal	5.0	200

Lowest overall cost receives the maximum allotted points. All other proposals receive a percentage of the points available based on their cost relationship to the lowest. Example: Total possible points for cost are 200. Offeror A's cost is 20,000. Offeror B's cost is 30,000. Offeror A would receive 200 points. Offeror B would receive 134 points (20,000/30,000) = 67% x 200 points = 134).

Lowest Responsive Offer Total Cost
This Offeror's Total Cost

x Number of available points = Award Points

APPENDIX A: STANDARD TERMS AND CONDITIONS

By submitting a response to this invitation for bid, request for proposal, limited solicitation, or acceptance of a contract, the vendor agrees to acceptance of the following Standard Terms and Conditions and any other provisions that are specific to this solicitation or contract.

ACCEPTANCE/REJECTION OF BIDS, PROPOSALS, OR LIMITED SOLICITATION RESPONSES: The State reserves the right to accept or reject any or all bids, proposals, or limited solicitation responses, wholly or in part, and to make awards in any manner deemed in the best interest of the State. Bids, proposals, and limited solicitation responses will be firm for 30 days, unless stated otherwise in the text of the invitation for bid, request for proposal, or limited solicitation.

ALTERATION OF SOLICITATION DOCUMENT: In the event of inconsistencies or contradictions between language contained in the State's solicitation document and a vendor's response, the language contained in the State's original solicitation document will prevail. Intentional manipulation and/or alteration of solicitation document language will result in the vendor's disqualification and possible debarment.

DEBARMENT: Contractor certifies, by submitting this bid or proposal, that neither it nor its principals are presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction (contract) by any governmental department or agency. If Contractor cannot certify this statement, attach a written explanation for review by the State.

REGISTRATION WITH THE SECRETARY OF STATE: Any business intending to transact business in Montana must register with the Secretary of State. Businesses that are incorporated in another state or country, but which are conducting activity in Montana, must determine whether they are transacting business in Montana in accordance with sections 35-1-1026 and 35-8-1001, MCA. Such businesses may want to obtain the guidance of their attorney or accountant to determine whether their activity is considered transacting business.

If businesses determine that they are transacting business in Montana, they must register with the Secretary of State and obtain a certificate of authority to demonstrate that they are in good standing in Montana. To obtain registration materials, call the Office of the Secretary of State at (406) 444-3665, or visit their website at http://sos.mt.gov.

FAILURE TO HONOR BID/PROPOSAL: If a bidder/offeror to whom a contract is awarded refuses to accept the award (PO/contract) or fails to deliver in accordance with the contract terms and conditions, the department may, in its discretion, suspend the bidder/offeror for a period of time from entering into any contracts with the State of Montana.

RECIPROCAL PREFERENCE: The State of Montana applies a reciprocal preference against a vendor submitting a bid from a state or country that grants a residency preference to its resident businesses. A reciprocal preference is only applied to an invitation for bid for supplies or an invitation for bid for nonconstruction services for public works as defined in section 18-2-401(9), MCA, and then only if federal funds are not involved. For a list of states that grant resident preference, see http://gsd.mt.gov/ProcurementServices/preferences.mcpx.

SOLICITATION DOCUMENT EXAMINATION: Vendors shall promptly notify the State of any ambiguity, inconsistency, or error which they may discover upon examination of a solicitation document.

APPENDIX B: CONTRACT

THIS CONTRACT is entered into by and between the State of Montana, Department of Environmental Quality (State), and insert name of contractor (Contractor), to assist the State with renewal and reissuance of the State's Storm Water Discharge Associated with Small Municipal Separate Storm Sewer System (MS4) general Montana Pollutant Discharge Elimination System (MPDES) General Permit under the authorities of the Montana Water Quality Act and its associated discharge permitting regulations.. This Contract is entered into in accordance with Title 18, Montana Code Annotated (MCA), and the Administrative Rules of Montana (ARM), Title 2, chapter 5.

1. EFFECTIVE DATE, DURATION, AND RENEWAL

- 1.1. <u>Contract Term.</u> The contract's initial term is from the date of contract execution, with the effective date being the latter of the two signatures, through December 31, 2014, unless terminated earlier as provided in this contract. In no event is this contract binding on the State unless the State's authorized representative has signed it. The State's authorized signatory for this contract is the Contracts Officer for the Department of Environmental Quality.
- 1.2. <u>Contract Renewal.</u> The State may renew this contract under its then-existing terms and conditions (subject to potential cost adjustments described below in Section 2) in one-year intervals, or any interval that is advantageous to the State. This contract, including any renewals, may not exceed a total of seven years.

2. COST ADJUSTMENTS

2.1. Cost Increase by Mutual Agreement. After the contract's initial term and if the State agrees to a renewal, the parties may agree upon a cost increase. The State is not obligated to agree upon a renewal or a cost increase. Any cost increases must be based on demonstrated industry-wide or regional increases in Contractor's costs. Publications such as the Federal Bureau of Labor Statistics and the Consumer Price Index (CPI) for all Urban Consumers may be used to determine the increased value.

3. SERVICES AND/OR SUPPLIES

Contractor shall provide the State the following services: As defined by the RFP and Offeror's Proposal

- **3.1.** As part of the reporting requirements under the Federal Grant Award, Contractors and any subcontractors must have a Dun & Bradstreet Universal Number System (DUNS) number (www.dnb.com) and maintain active and current contractor profiles in the System for Award Management (www.sam.gov) for the duration of this Contract.
- **3.2.** Include a written status report providing a detailed description of activities undertaken justifying the expenditure of requested funds when requesting reimbursement of funds on the schedule specified in Section 5 (CONSIDERATION/PAYMENT) of this Contract.
- **3.3.** Within 45 days after the project is completed, a final report must be submitted and at a minimum include:
 - **3.3.1.** A summary of activities performed;
 - **3.3.2.** The overall project accomplishments;
 - **3.3.3.** Successes and failures, including significant problems or unique situations encountered, and corrective actions taken;
 - **3.3.4.** Extent to which the project goals and objectives were met; and
 - **3.3.5.** Summarization of expenditures of project funds.

3.4. Contractor must include the Contract number on all invoices, packing lists, packages, and correspondence pertaining to the Contract. If the number is not provided, the State is not obligated to pay the invoice.

4. WARRANTIES

4.1. <u>Warranty of Services.</u> Contractor warrants that the services provided conform to the contract requirements, including all descriptions, specifications and attachments made a part of this contract. The State's acceptance of services provided by Contractor shall not relieve Contractor from its obligations under this warranty. In addition to its other remedies under this contract, at law, or in equity, the State may, at Contractor's expense, require prompt correction of any services failing to meet Contractor's warranty herein. Services corrected by Contractor shall be subject to all the provisions of this contract in the manner and to the same extent as services originally furnished.

5. CONSIDERATION/PAYMENT

5.1. Payment Schedule. In consideration for the services to be provided, the State shall pay according to the following schedule:

Task/Service	Completion Date	Pmt Date	Pmt Amt
Deliverable 1	TBD	TBD	\$TBD
Deliverable 2	TBD	TBD	\$TBD
Deliverable 3	TBD	TBD	\$TBD
Deliverable 4	TBD	TBD	\$TBD
Deliverable 5	TBD	TBD	\$TBD
Deliverable 6	TBD	TBD	\$TBD
Deliverable 7	TBD	TBD	\$TBD
Deliverable 8	TBD	TBD	\$TBD
Deliverable 9	TBD	TBD	\$TBD
		TOTAL	\$TBD

- **5.1.1.** In accordance with §17-8-242, MCA, the State shall reimburse Contractor within 30 days after receipt of each billing statement, contingent upon the following:
 - **5.1.1.1.** Payment for questioned costs may be withheld pending resolution and may require rebilling by Contractor or submittal of additional documentation, including any records required to be kept by Contractor;
 - **5.1.1.2.** For any period in which a progress report may be due, the payment for that period may be withheld pending receipt of the progress report, and acceptance and approval of any such report by the State; and
 - **5.1.1.3.** The State may withhold payment if Contractor has not performed in accordance with the Contract. Such withholding cannot be greater than the additional costs to the State caused by Contractor's lack of performance.
 - **5.1.1.4.** Contractor shall submit to the State no later than June 10 of each fiscal year, a final billing statement or estimate of expenses through June 30 of that year to allow the state to accrue funding into the next fiscal year if necessary.

- **5.2.** Contractor shall submit to the State a final billing statement that must be received by the State within 45 days of the completion date of the Contract, as stated in Section 1, or a new termination date as provided under this Contract, whichever occurs first.
- **5.3.** Contractor may not use the funds received under this Contract to supplant other Contractor budgeted expenses or funds.

6. ACCOUNTING, AUDIT AND RETENTION OF RECORDS

- **6.1.** Contractor shall maintain books, records, documents, other evidence directly pertinent to performance of work under this Contract and current accounting for all funds received and expended pursuant to this Contract in accordance with generally accepted accounting principles. Contractor's accounting system must be able to allocate costs associated with this Contract in a manner that keeps these costs separate from the costs of other contracts.
- **6.2.** The State, the Legislative Auditor, the Legislative Fiscal Analyst, the Environmental Protection Agency (EPA), and the Comptroller General of the United States, or their authorized agents, have the right of access to accounting records of Contractor for purposes of making an inspection, audit, excerpts, or transcripts of funds received and expended by Contractor pursuant to this Contract. Contractor shall maintain the records at the address of its liaison in Section 17 and allow the entities in the preceding sentence to have access to them for review and copying during normal business hours for as long as the Contractor retains the records under paragraph 6.5. This Contract may be terminated by the State upon any refusal of Contractor to allow access to such records. (§18-1-118, MCA).
- **6.3.** Contractor shall disclose all information and reports resulting from access to the records maintained in paragraph 6.1 to any of the agencies referred to in paragraph 6.2.
- **6.4.** Audits conducted under this section must be in accordance with generally accepted auditing standards as established by the American Institute of Certified Public Accountants and with established procedures and guidelines of the reviewing or auditing agency.
- **6.5.** All books, records, reports, accounting, and other documents maintained by Contractor under this Contract must be retained for a period of eight years after either the completion date of this Contract, or the conclusion of any litigation, claim, audit or exception relating to this Contract taken by the State or a third party. Contractor may not destroy any records without first offering the records to the State.
- **6.6.** In the event that an audit shows that Contractor has not complied with federal or state laws and rules concerning the handling and expenditure of the funds received under this Contract, including any grant-related income, Contractor must correct the areas of non-compliance within six months after DEQ receives the audit report.

7. ASSIGNMENT. TRANSFER. AND SUBCONTRACTING

In accordance with §18-4-141, MCA, Contractor may not assign, transfer, or subcontract any portion of this contract without the State's prior written consent. Contractor is responsible to the State for the acts and omissions of all subcontractors or agents and of persons directly or indirectly employed by such subcontractors, and for the acts and omissions of persons employed directly by Contractor. No contractual relationships exist between any subcontractor and the State under this contract.

8. HOLD HARMLESS/INDEMNIFICATION

To the fullest extent permitted by law, the Contractor shall indemnify and hold harmless the State, its elected and appointed officials, officers, agents, directors, and employees from and against all claims, damages, losses and expenses, including the cost of defense thereof, to the extent caused by or arising out of Contractor's negligent acts, errors, or omissions in work or services performed under this Contract, including but not limited to, the negligent acts, errors, or omissions of any Subcontractor or

anyone directly or indirectly employed by any Subcontractor for whose acts Subcontractor may be liable.

9. COMPLIANCE WITH WORKERS' COMPENSATION ACT

Neither Contractor nor its employees are employees of the State of Montana. Contractor and any subcontractor shall comply with the provisions of the Montana Workers' Compensation Act while performing work for the State of Montana in accordance with §39-71-401, §39-71-405, and §39-71-417, MCA. Proof of compliance must be in the form of workers' compensation insurance, an independent contractor's exemption, or documentation of corporate officer status. This insurance/exemption must be valid for the entire contract term and any renewal. Upon expiration, a renewal document must be sent to the Department of Environmental Quality, P.O. Box 200901, Helena, MT 59620-0901.

10. COMPLIANCE WITH LAWS

Contractor shall, in performance of work under this contract, fully comply with all applicable federal, state, or local laws, rules, and regulations, including but not limited to, the Montana Human Rights Act, the Civil Rights Act of 1964, the Age Discrimination Act of 1975, the Americans with Disabilities Act of 1990, and Section 504 of the Rehabilitation Act of 1973. Any subletting or subcontracting by Contractor subjects subcontractors to the same provision. In accordance with §49-3-207, MCA, Contractor agrees that the hiring of persons to perform this contract will be made on the basis of merit and qualifications and there will be no discrimination based upon race, color, religion, creed, political ideas, sex, age, marital status, physical or mental disability, or national origin by the persons performing this contract.

11. REQUIRED INSURANCE

- 11.1. <u>General Requirements.</u> Contractor shall maintain for the duration of this contract, at its cost and expense, insurance against claims for injuries to persons or damages to property, including contractual liability, which may arise from or in connection with the performance of the work by Contractor, agents, employees, representatives, assigns, or subcontractors. This insurance shall cover such claims as may be caused by any negligent act or omission.
- **11.2. Primary Insurance.** Contractor's insurance coverage shall be primary insurance with respect to the State, its officers, officials, employees, and volunteers and shall apply separately to each project or location. Any insurance or self-insurance maintained by the State, its officers, officials, employees, or volunteers shall be excess of Contractor's insurance and shall not contribute with it.
- **11.3.** Specific Requirements for Commercial General Liability. Contractor shall purchase and maintain occurrence coverage with combined single limits for bodily injury, personal injury, and property damage of \$1,000,000 per occurrence and \$2,000,000 aggregate per year to cover such claims as may be caused by any act, omission, or negligence of Contractor or its officers, agents, representatives, assigns, or subcontractors.

The State, its officers, officials, employees, and volunteers are to be covered and listed as additional insureds for liability arising out of activities performed by or on behalf of Contractor, including the insured's general supervision of Contractor, products, and completed operations, and the premises owned, leased, occupied, or used.

11.4. Specific Requirements for Automobile Liability. Contractor shall purchase and maintain coverage with split limits of \$500,000 per person (personal injury), \$1,000,000 per accident occurrence (personal injury), and \$100,000 per accident occurrence (property damage), OR combined single limits of \$1,000,000 per occurrence to cover such claims as may be caused by any act, omission, or negligence of Contractor or its officers, agents, representatives, assigns, or subcontractors.

The State, its officers, officials, employees, and volunteers are to be covered and listed as additional insureds for automobiles leased, hired, or borrowed by Contractor.

Professional Liability Insurance may be required – to be determined at the time of final contract refinement.

- 11.5. Specific Requirements for Professional Liability. Contractor shall purchase and maintain occurrence coverage with combined single limits for each wrongful act of \$1,000,000 per occurrence and \$2,000,000 aggregate per year to cover such claims as may be caused by any act, omission, negligence of Contractor or its officers, agents, representatives, assigns, or subcontractors. Note: If "occurrence" coverage is unavailable or cost prohibitive, Contractor may provide "claims made" coverage provided the following conditions are met: (1) the commencement date of this contract must not fall outside the effective date of insurance coverage and it will be the retroactive date for insurance coverage in future years; and (2) the claims made policy must have a three-year tail for claims that are made (filed) after the cancellation or expiration date of the policy.
- 11.6. <u>Deductibles and Self-Insured Retentions.</u> Any deductible or self-insured retention must be declared to and approved by the state agency. At the request of the agency either: (1) the insurer shall reduce or eliminate such deductibles or self-insured retentions as respects the State, its officers, officials, employees, or volunteers; or (2) at the expense of Contractor, Contractor shall procure a bond guaranteeing payment of losses and related investigations, claims administration, and defense expenses.
- 11.7. Certificate of Insurance/Endorsements. A certificate of insurance from an insurer with a Best's rating of no less than A- indicating compliance with the required coverages, has been received by the Department of Environmental Quality. Contractor must notify the State immediately of any material change in insurance coverage, such as changes in limits, coverages, change in status of policy, etc. The State reserves the right to require complete copies of insurance policies at all times.

12. DISABILITY ACCOMMODATIONS

The State does not discriminate on the basis of disability in admission to, access to, or operations of its programs, services, or activities. Individuals who need aids, alternative document formats, or services for effective communications or other disability related accommodations in the programs and services offered are invited to make their needs and preferences known to this office. Interested parties should provide as much advance notice as possible.

13. TECHNOLOGY ACCESS FOR BLIND OR VISUALLY IMPAIRED

Contractor acknowledges that no state funds may be expended for the purchase of information technology equipment and software for use by employees, program participants, or members of the public unless it provides blind or visually impaired individuals with access, including interactive use of the equipment and services, that is equivalent to that provided to individuals who are not blind or visually impaired (§18-5-603, MCA.). Contact the Department of Environmental Quality at 406-444-2929 for more information concerning nonvisual access standards.

14. REGISTRATION WITH THE SECRETARY OF STATE

Any business intending to transact business in Montana must register with the Secretary of State. Businesses that are incorporated in another state or country, but which are conducting activity in Montana, must determine whether they are transacting business in Montana in accordance with 35-1-1026 and 35-8-1001, MCA. Such businesses may want to obtain the guidance of their attorney or accountant to determine whether their activity is considered transacting business.

If businesses determine that they are transacting business in Montana, they must register with the Secretary of State and obtain a certificate of authority to demonstrate that they are in good standing in Montana. To obtain registration materials, call the Office of the Secretary of State at (406) 444-3665, or visit their website at http://sos.mt.gov/Business/index.asp.

15. INTELLECTUAL PROPERTY/OWNERSHIP

- **15.1.** <u>Mutual Use.</u> Contractor shall make available to the State, on a royalty-free, non-exclusive basis, all patent and other legal rights in or to inventions first conceived and reduced to practice, or created in whole or in part under this contract, if such availability is necessary for the State to receive the benefits of this contract. Unless otherwise specified in a statement of work, both parties shall have a royalty-free, nonexclusive, and irrevocable right to reproduce, publish, or otherwise use copyrightable property created under this contract. This mutual right includes (i) all deliverables and other materials, products, modifications that Contractor has developed or prepared for the State under this contract; (ii) any program code, or site- related program code that Contractor has created, developed, or prepared under or primarily in support of the performance of its specific obligations under this contract; and (iii) manuals, training materials, and documentation. All information described in (i), (ii), and (iii) is collectively called the "Work Product".
- **15.2.** <u>Title and Ownership Rights.</u> The State retains title to and all ownership rights in all data and content, including but not limited to multimedia or images (graphics, audio, and video), text, and the like provided by the State (the "Content"), but grants Contractor the right to access and use Content for the purpose of complying with its obligations under this contract and any applicable statement of work.
- **15.3.** Ownership of Work Product. Contractor shall execute any documents or take any other actions as may reasonably be necessary, or as the State may reasonably request, to perfect the State's ownership of any Work Product.
- **15.4.** Copy of Work Product. Contractor shall, at no cost to the State, deliver to the State, upon the State's request during the term of this contract or at its expiration or termination, a current copy of all Work Product in the form and on the media in use as of the date of the State's request, or such expiration or termination.
- 15.5. Ownership of Contractor Pre-Existing Materials. Contractor retains ownership of all literary or other works of authorship (such as software programs and code, documentation, reports, and similar works), information, data, intellectual property, techniques, subroutines, algorithms, methods or related rights and derivatives that Contractor owns at the time this contract is executed or otherwise developed or acquired independent of this contract and employed by Contractor in connection with the services provided to the State (the "Contractor Pre-existing Materials"). Contractor Pre-existing Materials are not Work Product. Contractor shall provide full disclosure of any Contractor Pre-Existing Materials to the State before its use and to prove its ownership. If, however, Contractor fails to disclose to the State such Contractor Pre-Existing Materials, Contractor shall grant the State a nonexclusive, worldwide, paid-up license to use any Contractor Pre-Existing Materials embedded in the Work Product to the extent such Contractor Pre-Existing Materials are necessary for the State to receive the intended benefit under this contract. Such license shall remain in effect for so long as such Pre-Existing Materials remain embedded in the Work Product. Except as otherwise provided for in Section 19.3 or as may be expressly agreed in any statement of work, Contractor shall retain title to and ownership of any hardware it provides under this contract.

16. PATENT AND COPYRIGHT PROTECTION

- **16.1.** Third-Party Claim. If a third party makes a claim against the State that the products furnished under this contract infringe upon or violate any patent or copyright, the State shall promptly notify Contractor. Contractor shall defend such claim in the State's name or its own name, as appropriate, but at Contractor's expense. Contractor shall indemnify the State against all costs, damages, attorney fees, and all other costs and expenses of litigation that accrue as a result of such claim. If the State reasonably concludes that its interests are not being properly protected, or if principles of governmental or public law are involved, it may enter any action.
- **16.2. Product Subject of Claim.** If any product furnished is likely to or does become the subject of a claim of infringement of a patent or copyright, then Contractor may, at its option, procure for the

State the right to continue using the alleged infringing product, or modify the product so that it becomes non-infringing. If none of the above options can be accomplished, or if the use of such product by the State shall be prevented by injunction, the State will determine whether the contract has been breached.

17. CONFLICT OF INTEREST

- **17.1.** For the purposes of the Montana Code of Ethics, Contractor and each of its employees and subcontractors is a "public employee" for the purposes of this Section. As such, Contractor and each of its employees and subcontractors is subject to the requirements of Title 2, Chapter 2, MCA, regarding conflicts of interest, including but not limited to sections §2-2-104, §2-2-105, 2-2-121, and §2-2-201, MCA.
- **17.2.** If the State discovers that an employee of Contractor is in violation of this Section, the State may, after consulting with Contractor, terminate this Contract or take other appropriate measures to address the conflict and Contractor shall reimburse the State for any services the State requires be performed by another Contractor that duplicate the services performed by the employee who violated this Section.

18. DISCLOSURE

- **18.1.** Contractor shall notify the State of any actual, apparent, or potential conflict of interest with regard to any individual working on a work assignment or having access to information regarding a subcontract. Notification of any conflict of interest shall include both organizational conflicts of interest and personal conflicts of interest (which are defined as the same types of relationships as organizational conflicts of interest, but applicable to an individual). In the event that a personal conflict of interest exists, the individual who is affected shall be disqualified from taking part in any way in the performance of the assigned work that created the conflict of interest situation.
- **18.2.** Contractor certifies that it has identified all current employees and proposed subcontractor's employees that will perform work under this Contract and that have worked for the State of Montana in the last two years prior to submitting the solicitation request which resulted in the award of this Contract. Contractor further certifies that no former employee of the State of Montana or local government may work under this Contract for a period of twelve months after voluntary termination of public employment, if by working under the Contract the employee will take direct advantage, unavailable to others, of matters with which the employee was directly involved during the employee's public employment. Pursuant to §2-2-201, MCA, a former employee of state or local government may not, within 6 months following the termination of public employment, contract or be employed by an employer who contracts with the State of Montana or any of its subdivisions involving matters with which the former public employee was "directly involved", a defined in §2-2-201, MCA, during employment. Contractor further certifies it shall identify any new employees hired during this Contract that will perform work under this Contract and that have worked for the State of Montana in the last two years prior to submitting the solicitation request which resulted in the award of this Contract. Disclosure in all cases shall include the name of the agency and the nature of work performed by the employee.

19. CONTRACT TERMINATION

- **19.1.** Termination for Cause with Notice to Cure Requirement. Either Party may terminate this contract in whole or in part for failure of the other Party to materially perform any of the services, duties, terms, or conditions contained in this contract after giving the other Party written notice of the stated failure. The written notice must demand performance of the stated failure within a specified period of time of not less than sixty days. If the demanded performance is not completed within the specified period, the termination is effective at the end of the specified period.
- **19.2.** Reduction of Funding. In accordance with §18-4-313(4), MCA, the State must terminate this contract if funds are not appropriated or otherwise made available to support the State's

continuation of performance of this contract in a subsequent fiscal period. If state or federal government funds are not appropriated or otherwise made available through the state budgeting process to support continued performance of this contract (whether at an initial contract payment level or any contract increases to that initial level) in subsequent fiscal periods, the State shall terminate this contract as required by law. The State shall provide Contractor the date the State's termination shall take effect. The State shall not be liable to Contractor for any payment that would have been payable had the contract not been terminated under this provision. As stated above, the State shall be liable to Contractor only for the payment, or prorated portion of that payment, owed to Contractor up to the date the State's termination takes effect. This is Contractor's sole remedy. The State shall not be liable to Contractor for any other payments or damages arising from termination under this section, including but not limited to general, special, or consequential damages such as lost profits or revenues.

19.3. Any termination of this Contract is subject to the exception that Section 6 (ACCOUNTING, AUDIT AND RETENTION OF RECORDS), relating to retention of and access to records, will remain in effect.

20. EVENT OF BREACH - REMEDIES

- **20.1.** Event of Breach by Contractor. Any one or more of the following Contractor acts or omissions constitute an event of material breach under this contract:
 - **20.1.1.** products or services furnished fail to conform to any requirement;
 - **20.1.2.** failure to submit any report required by this contract;
 - **20.1.3.** failure to perform any of the other terms and conditions of this contract, including but not limited to beginning work under this contract without prior State approval and breaching Section 20.1 obligations; or
 - **20.1.4.** voluntary or involuntary bankruptcy or receivership.
- **20.2.** Event of Breach by State. The State's failure to perform any material terms or conditions of this contract constitutes an event of breach.

20.3. Actions in Event of Breach.

- **20.3.1.** Upon material breach by either Party, the other Party may:
 - **20.3.1.1.** terminate this contract under section 19 (CONTRACT TERMINATION); or
 - **20.3.1.2.** treat this contract as materially breached and pursue any of its remedies under this contract, at law, or in equity.

21. FORCE MAJEURE

Neither party is responsible for failure to fulfill its obligations due to causes beyond its reasonable control, including without limitation, acts or omissions of government or military authority, acts of God, materials shortages, transportation delays, fires, floods, labor disturbances, riots, wars, terrorist acts, or any other causes, directly or indirectly beyond the reasonable control of the nonperforming party, so long as such party uses its best efforts to remedy such failure or delays. A party affected by a force majeure condition shall provide written notice to the other party within a reasonable time of the onset of the condition. In no event, however, shall the notice be provided later than 5 working days after the onset. If the notice is not provided within the 5 day period, then a party may not claim a force majeure event. A force majeure condition suspends a party's obligations under this contract, unless the parties mutually agree that the obligation is excused because of the condition.

22. WAIVER OF BREACH

Either party's failure to enforce any contract provisions after any event of breach is not a waiver of its right to enforce the provisions and exercise appropriate remedies if the breach occurs again. Neither party may assert the defense of waiver in these situations.

23. CONFORMANCE WITH CONTRACT

No alteration of the terms, conditions, delivery, price, quality, quantities, or specifications of the contract shall be granted without the State Procurement Bureau's prior written consent. Product or services provided that do not conform to the contract terms, conditions, and specifications may be rejected and returned at Contractor's expense.

24. LIAISONS AND SERVICE OF NOTICES

24.1. Contract Liaisons. All project management and coordination on the State's behalf must be through a single point of contact designated as the State's liaison. Contractor shall designate a liaison who will provide the single point of contact for management and coordination of Contractor's work. All work performed under this contract must be coordinated between the State's liaison and Contractor's liaison.

Paul Skubinna is the State's liaison.

Department of Environmental Quality Water Protection Bureau

PO Box 200901

Helena, MT 59620-0901 Telephone: 406-444-3639

Fax: 406-444-1374

E-mail: pskubinna@mt.gov

is Contractor's liaison.

(Address):

(City, State, ZIP):

Telephone:

Cell Phone:

Fax: E-mail:

24.2. Notifications. The State's liaison and Contractor's liaison may be changed by written notice to the other party. Written notices, requests, or complaints must first be directed to the liaison. Notice may be provided by personal service, mail, or facsimile. If notice is provided by personal service or facsimile, the notice is effective upon receipt; if notice is provided by mail, the notice is effective within three (3) business days of mailing. A signed and dated acknowledgement of the notice is required of both parties.

25. MEETINGS

25.1. <u>Technical or Contractual Problems.</u> The Contractor may be required to attend a precontract meeting in which the procedures for implementing the Contract will be discussed and agreed upon. The Contractor may also be required to attend a post-contract meeting with the State's Liaison named in the Contract. Contractor shall meet with the State's personnel, or designated representatives, to resolve technical or contractual problems occurring during the contract term or to discuss the progress made by Contractor and the State in the performance of their respective obligations, at no additional cost to the State. The State may request the meetings as problems arise and will be coordinated by the State. The State shall provide Contractor a minimum of three full working-days-notice of meeting date, time, and location. Face-to-face meetings are desired; however, at Contractor's option and expense, a conference call meeting may be substituted. Contractor's consistent failure to participate in problem resolution meetings, Contractor missing or rescheduling two consecutive meetings, or Contractor's failure to make a good faith effort to resolve problems may result in termination of the contract.

- **25.2.** Progress Meetings. During the term of this contract, the State's Project Manager shall plan and schedule progress meetings with Contractor to discuss Contractor's and the State's progress in the performance of their respective obligations. These progress meetings will include the State Project Manager, the Contractor Project Manager, and any other additional personnel involved in the performance of this contract as required. At each meeting, Contractor shall provide the State with a written status report that identifies any problem or circumstance encountered by Contractor, or of which Contractor gained knowledge during the period since the last such status report, which may prevent Contractor from completing any of its obligations or may generate charges in excess of those previously agreed to by the parties. This may include the failure or inadequacy of the State to perform its obligation under this contract. Contractor shall identify the amount of excess charges, if any, and the cause of any identified problem or circumstance and the steps taken to remedy the same.
- **25.3.** Failure to Notify. If Contractor fails to specify in writing any problem or circumstance that materially affects the costs of its delivery of services, including a material breach by the State, about which Contractor knew or reasonably should have known with respect to the period during the term covered by Contractor's status report, Contractor shall not be entitled to rely upon such problem or circumstance as a purported justification for an increase in the price for the agreed upon scope.
- **25.4.** <u>State's Failure or Delay.</u> For a problem or circumstance identified in Contractor's status report in which Contractor claims was the result of the State's failure or delay in discharging any State obligation, the State shall review same and determine if such problem or circumstance was in fact the result of such failure or delay. If the State agrees as to the cause of such problem or circumstance, then the parties shall extend any deadlines or due dates affected thereby, and provide for any additional charges by Contractor. This is Contractor's sole remedy. If the State does not agree as to the cause of such problem or circumstance, the parties shall each attempt to resolve the problem or circumstance in a manner satisfactory to both parties.

26. CONTRACTOR PERFORMANCE ASSESSMENTS

The State may do assessments of the Contractor's performance. This Contract may be cancelled for one or more poor performance assessments. Contractors will have the opportunity to respond to poor performance assessments. The State will make any final decision to cancel this Contract based on the assessment and any related information, the Contractor's response and the severity of any negative performance assessment. The Contractor will be notified with a justification of Contract cancellation. Performance assessments may be considered in future solicitations.

27. TRANSITION ASSISTANCE

If this contract is not renewed at the end of this term, if the contract is otherwise terminated before project completion, or if particular work on a project is terminated for any reason, Contractor must provide transition assistance for a reasonable, mutually agreed period of time after the expiration or termination of this contract or particular work under this contract. The purpose of this assistance is to allow for the expired or terminated portion of the services to continue without interruption or adverse effect, and to facilitate the orderly transfer of such services to the State or its designees. The parties agree that such transition assistance is governed by the terms and conditions of this contract, except for those terms or conditions that do not reasonably apply to such transition assistance. The State shall pay Contractor for any resources utilized in performing such transition assistance at the most current contract rates. If there are no established Contract rates, then the rate must be mutually agreed upon If the State terminates a project, or this contract for cause, then the State may offset the cost of paying

Contractor for the additional resources Contractor utilized in providing transition assistance with any damages the State may have sustained as a result of Contractor's breach.

28. CHOICE OF LAW AND VENUE

Montana law governs this contract. Any litigation concerning this bid, proposal, or this contract must be brought in the First Judicial District in and for the County of Lewis and Clark, State of Montana, and each party shall pay its own costs and attorney fees. (§18-1-401, MCA.)

29. TAX EXEMPTION

The State of Montana is exempt from Federal Excise Taxes (#81-0302402).

30. SEVERABILITY CLAUSE

A declaration by any court or any other binding legal source that any provision of the contract is illegal and void shall not affect the legality and enforceability of any other provision of the contract, unless the provisions are mutually and materially dependent.

31. SCOPE, ENTIRE AGREEMENT, AND AMENDMENT

- **31.1.** Contract. This contract consists of insert number numbered pages, any Attachments as required, Solicitation #514040, as amended, and Contractor's response, as amended. In the case of dispute or ambiguity arising between or among the documents, the order of precedence of document interpretation is the same.
- **31.2.** Entire Agreement. These documents are the entire agreement of the parties. They supersede all prior agreements, representations, and understandings. Any amendment or modification must be in a written agreement signed by the parties.

32. WAIVER

The State's waiver of any Contractor obligation or responsibility in a specific situation is not a waiver in a future similar situation or is not a waiver of any other Contractor obligation or responsibility.

33. EXECUTION

The parties through their authorized agents have executed this contract on the dates set out below.

		CONTRACTOR
	BY:	
DATE		NAME, Title
		Address
		Federal Employer's ID No.: NUMBER
		MONTANA DEPARTMENT OF ENVIRONMENTAL QUALITY
	BY:	
DATE		VICKI J. WOODROW, Contracts Officer
		Financial Services Metcalf Building, Room 003

1520 E. Sixth Avenue Helena, MT 59620-0901

Approved as to Legal Content:			
	BY:		
DATE	_	DEQ Attorney	

APPENDIX C: CLIENT REFERENCE FORM

INSTRUCTIONS FOR OFFEROR

The Offeror is solely responsible for obtaining **up to three** fully completed reference questionnaires from clients for whom the offeror has provided services substantially similar to the types proposed in this RFP, and for including them with their response. To obtain and submit the completed reference questionnaires as required, follow the process detailed below.

- (1) Customize the standard reference questionnaire by adding the Offeror's name, and make exact duplicates for completion by references.
- (2) Send the customized reference questionnaires to each person chosen to provide a reference along with a new standard #10 envelope.
 - (3) Instruct the person that will provide a reference for the Offeror to:
 - (a) complete the reference questionnaire;
 - (b) sign and date the completed, reference questionnaire;
 - (c) seal the completed, signed, and dated reference questionnaire within the envelope provided;
 - (d) sign his or her name in ink across the sealed portion of the envelope; and
 - (e) return the sealed envelope containing the completed reference questionnaire directly to the Offeror.
 - (4) Do NOT open the sealed references upon receipt.
- (5) Enclose all sealed reference envelopes within a larger envelope labeled <u>References for RFP # 514040</u> to be submitted with your response.

NOTES:

- The State will not accept late references or references submitted by any means other than that which is described above. Each reference questionnaire submitted must be completed as required.
- The State will not review more than the three references requested.
- These references may be contacted to verify Offeror's ability to perform the contract.
- The State reserves the right to use any information or additional references deemed necessary to
 establish the ability of the offeror to perform the conditions of the contract. Negative references may be
 grounds for proposal disqualification.
- The State is under no obligation to clarify any reference information.

Client References must be received at the reception desk of the Office of Financial Services, Room 3 of the Metcalf Building, prior to 2:00 p.m., Mountain Time, December 20, 2013. Offeror is solely responsible for assuring delivery to the reception desk by the designated time. References received after this time will not be accepted for consideration. The Offeror may wish to give each reference a deadline to ensure that the required references are received in time to be included with the response.

CLIENT REFERENCE QUESTIONNAIRE RFP # 514040

Renewal of Montana's Municipal Separate Storm Sewer System (MS4) Permit

This standard reference questionnaire must be completed by all individuals providing a reference for the Offeror.

The Offeror is solely responsible for obtaining completed reference questionnaires as required and for enclosing the sealed reference envelopes with their response.

REFERENCE SUBJECT:

OFFEROR'S NAME: (completed by Offeror before reference is requested)

The Offeror specified above intends to submit a proposal to the State of Montana in response to RFP # 514040 for Renewal of Montana's Municipal Separate Storm Sewer System (MS4) Permit. As a part of this proposal, the Offeror must include a number of completed and sealed reference questionnaires (using this form). Each individual responding to this reference questionnaire is asked to follow these instructions:

- Complete this questionnaire (either using the form provided or an exact duplicate of this document);
- Sign and date the completed questionnaire;
- Seal the completed, signed, and dated questionnaire in the new standard #10 envelope provided by the Offeror;
- Sign in ink across the sealed portion of the envelope; and
- Return the sealed envelope containing the completed questionnaire directly to the Offeror.

Please note: Reference Questionnaires must be included with the Offeror's response and must be received at the reception desk of the Office of Financial Services, Room 3 of the Metcalf Building, prior to 2:00 p.m., Mountain Time, December 20, 2013. References received after this time will not be accepted for consideration.

Your response will be used as part of the Offeror's. A maximum of 50 points are available based on your ratings.

Please provide the following information about the individual completing this reference questionnaire on behalf of the above-named Offeror.

Client Information		
Organization Name (Client):	Organization Address:	
Person Providing the Reference:	Title:	
Phone Number:	Email Address:	
Reference Signature and Date:		
Signature	Date	
(must be the same as the signature across the envelope seal)		

1.	Briefly describe the services provided by the Offeror identified above.	
2.	How long h	nave you been using the services from the Offeror named above? (5 Points)
3.	Please brie	efly describe your role with the services. (5 Points)
4.	Rate each	of the following concerning this Offeror's performance using the ratings from 0-4 below. (40 Pts) 5 – Strongly Agree/Very Positive
		4 – Agree/Positive 3 – Neutral 2 – Disagree/Negative 1 – Strongly Disagree/Very Negative
		0 – Failed
	Rating	
	A.	This company ensured the project deliverables were completed on time and within the agreed budget.
	B.	This company provided the appropriate resources to the project.
	C.	Overall, you were satisfied with the company's staff
	D.	This company was knowledgeable in providing the services.
	E.	The business relationship with this company was positive and cooperative, versus negative and adversarial.
	F.	This company provided open, timely communications, and was responsive to our needs and requirements.
	<u>G.</u>	The company communicated issues and trouble areas early, and managed them well.
	<u> </u>	I would choose to work with this company again.
5.	Please pro	ovide additional comments if desired.

(Please use the reverse or additional sheets of paper if necessary)